Current Journal of Humanities, Arts and Social Sciences (CJHASS)

Volume.11, Number 5; September-October-2024; ISSN: 2836-7995 | Impact Factor: 5.93 https://zapjournals.com/Journals/index.php/cjhass Published By: Zendo Academic Publishing

CURBING GAS FLARING IN NIGERIA: LEGISLATIVE AND JUDICIAL RESPONSE

¹Simon Ejokema Imoisi PhD and ²Sunday Iyemeake

Email: imoisi.simon@edouniversity.edu.ng;

Article Info Keywords: Gas flaring,

environmental impacts, legislative response, judicial response.

DOI

10.5281/zenodo.13944741

Abstract

Gas flaring is the process of burning off excess natural gas released during the extraction of crude oil. Gas flaring in Nigeria presents a significant environmental, health, and economic challenge, with profound implications for local communities, national policy, and international environmental goals. Despite various legislative and judicial efforts to mitigate this practice, substantial gaps and enforcement issues remain. The aim of this article is to examine the responses of the Federal Government of Nigeria to reduce gas flaring through legislative and judicial mechanisms.

INTRODUCTION

Gas flaring is the process of burning off excess natural gas released during the extraction of crude oil. This practice is employed to manage the safety and production risks associated with the buildup of flammable gases. Oil is often extracted from natural gas, and flaring is used to eliminate gas that cannot be efficiently processed or transported. The process involves gas combustion, which releases carbon dioxide (CO_2) and other pollutants into the atmosphere³.

Globally, gas flaring is a significant environmental concern due to its contribution to greenhouse gas emissions and climate change. According to the World Bank's Global Gas Flaring Reduction Partnership (GGFR), approximately 150 billion cubic meters of natural gas are flared annually, equivalent to the combined annual gas consumption of Central and South America⁴. This practice not only results in substantial economic losses but also poses severe health risks to nearby communities because of the release of toxic pollutants⁵.

Efforts to reduce gas flaring have been undertaken at various levels, including international agreements, national regulations, and corporate commitments. However, the effectiveness of these measures varies widely across regions. For instance, some countries have successfully implemented stringent regulations and advanced

¹ Associate Professor, Faculty of Law, Edo State University Uzairue.

² LL.M candidate, Faculty of Law Edo State University Uzairue

³ Adekunle A, 'Judicial Review and Remedies: A Critical Analysis of Challenges and Opportunities' (2019) 54(3) Nigerian Journal of Legal Studies, 201-220.

⁴ World Bank, "Global Gas Flaring Reduction Partnership (GGFR) Annual Report" (2020).

⁵ Smith J, 'International Efforts to Curb Gas Flaring: Policies and Practices' (2018) 32(2) Journal of Environmental Law, 112-134.

technologies to minimize flaring, whereas others continue to struggle due to inadequate infrastructure and enforcement mechanisms⁶.

The aim of this paper, therefore, is to examine the historical and current legislative framework governing gas flaring in Nigeria, highlighting key laws such as the Associated Gas Re-Injection Act, the Petroleum Act, and the Petroleum Industry Act 2021. These laws aim to reduce gas flaring through regulatory measures and economic incentives, yet their effectiveness has been hampered by weak enforcement, inadequate infrastructure, and legal loopholes that allow for exemptions. This paper also reviews landmark judicial decisions, including *Jonah Gbemre v. Shell Petroleum Development Company of Nigeria Ltd.⁷ and The Registered Trustees of the Socio-Economic Rights and Accountability Project (SERAP) v. Federal Republic of Nigeria.⁸ These cases have underscored the constitutional rights of affected communities and the necessity for stringent enforcement of anti-flaring laws.*

The judiciary has increasingly recognized the environmental and human rights implications of gas flaring and has aligned its decisions with international human rights standards. However, the effectiveness of judicial interventions is often limited by enforcement challenges, inconsistencies in rulings, and the lack of specialized environmental courts. To enhance the effectiveness of Nigeria's gas flaring approach, this article proposes comprehensive policy recommendations. Strengthening the regulatory framework by closing loopholes and establishing stringent criteria for exemptions is crucial.

Enhancing the capacity and resources of regulatory agencies like the Department of Petroleum Resources (DPR) and the Nigerian National Petroleum Corporation (NNPCL) is also essential for effective enforcement. Implementing advanced monitoring systems using technologies such as satellite imaging and real-time data collection tools can improve transparency and accountability. Economic incentives, such as tax breaks for companies investing in gas-capture technologies and carbon pricing mechanisms, can further encourage compliance. Judicial reforms are also necessary to improve the consistency and effectiveness of court rulings. Establishing specialized environmental courts staffed by judges and experts with specialized knowledge in environmental law and science can significantly enhance judicial effectiveness. Increasing public awareness and access to justice through legal aid services and community outreach programs can educate affected communities about their rights and the available judicial processes. Integrating Alternative Dispute Resolution (ADR) mechanisms into the judicial process can offer more flexible and accessible means of resolving disputes over gas flaring. Ultimately, addressing gas flaring in Nigeria requires a multifaceted approach that combines legislative rigor, judicial robustness, technological innovation, and community engagement.

GAS FLARING IN NIGERIA: A HISTORICAL CONTEXT

Gas flaring in Nigeria dates back to oil discovery in the Niger Delta in the late 1950s. Since then, Nigeria has been one of the largest oil producers in Africa and, consequently, one of the largest gas 'flarers' in the world. Initially, gas flaring was considered a necessary byproduct of oil extraction due to the lack of infrastructure for gas use and the high costs associated with capturing and processing the gas⁹. The environmental, social, and economic impacts of gas flaring in the Nigerian oil and gas sector cannot be overstated. Recent statistics from the National Oil Spill Detection and Response Agency (NOSDRA) show that gas flaring increased by 10% to 138.7

⁶ Ukpoh, C. and Ebiekpe, W. (2018), 'Historical Perspectives of Gas Flaring in Nigeria: A Socio-Economic and Environmental Review' (2018) 45(1) Journal of Petroleum Policy, 15-32.

⁷ (2005) AHRLR 151 (NgHC 2005)

⁸ (2018) AHRLR 104 (NgHC 2018)

⁹ Ogbodo, S. G., 'Legal Framework for Gas Flaring in Nigeria: Challenges and Prospects' (2020) 67(4) Nigerian Journal of Environmental Law, 102-121.

million metric standard cubic feet (scf) for the period of January to June of 2023 from 126.1 million scf in the period of January to June of 2023.¹⁰

Over the decades, various legislative measures have been introduced to reduce gas flaring. The Associated Gas Re-Injection Act of 1979 marked one of the first significant attempts by the Nigerian government to curb this practice by mandating oil companies to submit detailed plans for gas use. Despite these efforts, enforcement has been weak, and gas flaring has continued largely unabated because of economic and logistical challenges¹¹.

CURRENT STATISTICS

Recent statistics indicate that Nigeria flares approximately 7.4 billion cubic feet of gas daily, resulting in significant economic losses and environmental damage. According to the Nigerian National Petroleum Corporation (NNPC), the country loses an estimated US\$2.5 billion annually due to gas flaring. The flared gas could generate 2.5 gigawatts of electricity, enough to power millions of homes¹².

Despite these staggering figures, there has been some progress. Through initiatives such as the Nigerian Gas Flare Commercialization Program (NGFCP), the government aims to reduce gas flaring by incentivizing investments in gas capture and utilization projects. As a result, some oil companies have begun to implement technologies and practices that significantly reduce flaring¹³.

IMPACT OF GAS ON ENVIRONMENT, HEALTH, AND ECONOMY

Gas flaring has severe environmental consequences. The flaring process releases large quantities of greenhouse gases, particularly carbon dioxide and methane, which contribute to global warming and climate change. Flaring also emits black carbon and other particulate matter that settles on vegetation, reducing agricultural productivity and leading to deforestation¹⁴.

The Niger Delta, where most of Nigeria's gas flaring occurs, has experienced significant environmental degradation. Flared pollutants contaminate air, soil, and water, adversely affecting biodiversity and the livelihoods of local communities that depend on agriculture and fishing¹⁵.

The health implications of gas flaring for communities located near flaring sites are profound. Exposure to pollutants such as sulfur dioxide, nitrogen oxides, and volatile organic compounds can cause respiratory problems, cardiovascular diseases, and other serious health problems. Studies have shown higher rates of asthma, bronchitis, and cancer among populations living close to flaring sites¹⁶.

Children and the older people are particularly vulnerable to the health risks associated with gas flaring. The World Health Organization (WHO) reported that long-term exposure to air pollution caused by flaring can lead to reduced life expectancy and increased infant mortality rates in affected areas¹⁷.

¹⁰ Nigeria loses N373bn as gas flaring rises 10% in H1 23; https//www.vanguardingr.com/2023/08/Nigeria-losesn373bn-as-gas-flaring-rises-10-in-h123-2/

¹¹ Nigerian National Petroleum Corporation (NNPC), Annual Statistical Bulletin' (2021).

¹² Nigerian Gas Flare Commercialization Program (NGFCP), "Program Overview and Progress Report" (2022).

¹³ Emeka, O. 2019. "Environmental Impact of Gas Flaring in Nigeria: An Analysis of Current Trends and Future Directions' (2019) 39(3) Environmental Science and Policy, 221-238.

¹⁴ Agbonifo J. 'Gas Flaring in the Niger Delta: Effects on the Environment and Local Communities' (2020) 50(2) African Journal of Ecology, 125-137.

 ¹⁵ World Health Organization (WHO), "Health Effects of Gas Flaring in Developing Countries: A Comprehensive Review" (2021).
¹⁶ duka O and Orisakwe E, 'Health Implications of Gas Flaring in the Niger Delta: A public health perspective. (2020) 22(1) Nigerian Journal of Clinical Medicine, 45-62.

¹⁷ Eke B, 'Economic Consequences of Gas Flaring in Nigeria: Analysis and Policy Recommendations' (2019) 55(5) Journal of Energy Economics, 315-330.

Economically, gas flaring represents a significant waste of valuable resources. The natural gas flare in Nigeria could be harnessed for electricity generation, industrial use, and feedstock for the petrochemical industry. By flaring gas, Nigeria not only loses potential revenue and fails to capitalize on opportunities for job creation and economic diversification¹⁸.

Moreover, the environmental damage caused by gas flaring has economic repercussions. Degraded land and polluted water bodies undermine agricultural and fishery yields, affecting food security and income for local communities. The healthcare costs associated with diseases linked to gas flaring also place a financial burden on families and the national health care system¹⁹.

LEGISLATIVE RESPONSE

The legislative journey to control gas flaring in Nigeria began with the Associated Gas Re-Injection Act of 1979. This landmark legislation was one of the earliest efforts by the Nigerian government to address the environmental and economic impacts of gas flaring. The Act required oil companies operating in Nigeria to submit detailed plans for gas utilization, including the reinjection of gas into the ground, within five years of its enactment²⁰.

However, the Act provided several loopholes that allowed companies to continue flaring gas under certain conditions. For instance, oil companies could apply for a "certificate of exemption" if they demonstrated that reinjection was not feasible²¹. This provision, combined with weak enforcement mechanisms, meant that the Act had limited success in curbing gas flaring.

EVOLUTION OF LEGISLATIVE MEASURES OVER TIME

In response to the shortcomings of the initial legislation, the Nigerian government introduced a series of amendments and regulations aimed at strengthening the legal framework against gas flaring. The 1985 amendment to the Associated Gas Re-Injection Act imposed stricter penalties for non-compliance and reduced the conditions under which exemptions could be granted²².

The Petroleum Act of 1969 also played a crucial role in the legislative landscape. Although it primarily focused on the exploration and production of petroleum, it included provisions that indirectly addressed gas flaring by emphasizing the need for efficient use of gas resources²³.

In the 2000s, the Nigerian government intensified its efforts by introducing the Nigerian Gas Master Plan (NGMP) in 2008. The NGMP aims to create a structured framework for the development, market regulation, and commercial utilization of gas infrastructure. One of the key components of the NGMP was the Gas Flare Reduction Plan, which sought to achieve a significant reduction in gas flaring through a combination of regulatory measures and incentives for gas utilization projects²⁴.

More recently, the Nigerian Gas Flare Commercialization Program (NGFCP) was launched in 2016 as part of the government's renewed commitment to reducing gas flaring. NGFCP provides a platform for the commercialization of flared gas by attracting investments in gas capture and utilization projects. It offers various

 ¹⁸ Olowu D, 'Healthcare Costs and Economic Burden of Gas Flaring in Nigeria' (2021) 47(3) Journal of Public Health Policy, 201-217.
¹⁹ Ajugwo AO, 'Negative Effects of Gas Flaring: The Nigerian Experience' (2013) 4(2) Journal of Environmental Pollution and Human Health, 6-8.

²⁰ Egbogah E, 'Legal and Regulatory Framework for Gas Flaring in Nigeria' (2014) 18(4) Oil and Gas Law Review, 102-115.

²¹ Ikporukpo CO (2015) 'Gas Flaring Regulation in Nigeria: An Analysis of Legislation and Policy' (2015) 42(1) Environmental Law Review, 3-21.

²² Petroleum Act of 1969 (Nigeria), Federal Government of Nigeria.

²³ Nigerian Gas Master Plan, 'Strategic Framework for Gas Sector Development' (2008).

²⁴ Nigerian Gas Flare Commercialization Program (NGFCP), 'Program Overview and Progress Report," (2016).

incentives to encourage oil companies to reduce flaring and convert gas to valuable products, such as liquefied natural gas (LNG) and gas-to-liquids (GTL)²⁵.

The evolution of Nigeria's legislative framework on gas flaring reflects a growing recognition of its environmental, economic, and health impacts. Despite significant progress, challenges remain in terms of enforcement and practical implementation of these laws.

EXAMINATION OF MAJOR LAWS AND POLICIES

By way of a legislative response to the menace of gas flaring, the Federal Government of Nigeria has enacted some laws aimed at regulating gas flaring. These laws are highlighted below.

The Associated Gas Re-Injection Act of 1979

This is one of the cornerstone pieces of legislation intended to reduce gas flaring in Nigeria. This Act requires oil and gas companies to submit detailed plans for gas re-injection and use. The primary objective of the Act is to ensure that gas produced in association with crude oil is either re-injected into a reservoir for enhanced oil recovery or utilized for productive purposes, rather than being flared.

The Act contains provisions that require companies to establish the necessary infrastructure for gas re-injection and usage within five years of starting oil production. However, the Act also allows for exemptions where companies can obtain a certificate if they prove that reinjection is not feasible under certain circumstances²⁶.

Petroleum Act (1969)

The Petroleum Act of 1969 provides the foundational legal framework for the exploration, production, and management of petroleum resources in Nigeria. Although the Act primarily focuses on oil, it includes several provisions relevant to gas flaring. The Act emphasizes the need for efficient utilization of natural gas and provides the Minister of Petroleum Resources with authority to regulate flaring activities.

One of the significant contributions of the Petroleum Act to gas-flaring regulation is its establishment of a legal basis for subsequent regulations aimed at minimizing flaring. The Act has been instrumental in shaping the regulatory environment and guiding the development of more specific anti-flaring laws²⁷.

Petroleum Industry Act of 2021 (PIA)

In 2021, the Petroleum Industries Act was passed by the National Assembly. Before the enactment of the Act, the Petroleum Industry was basically governed by the Petroleum Act 1969.²⁸ Although the new Act amended some obsolete aspects of the Petroleum Act 1969, the inadequacies were evident²⁹. Gas flaring is prohibited under this Act except in the case of an emergency, or there exists an exemption granted to the Licensee, lessee, or marginal field operator, or it is flared as an acceptable safety practice under established regulations³⁰. Other than these circumstances, a licensee, lessee or marginal field operator who flares gas commits an offense under this Act and is liable to a fine. The penalty so collected for gas flaring shall be used for environmental remediation and relief of the host communities of the settlors on which the penalties are levied³¹. The penalty for gas flaring shall be based on the Flare Gas (Prevention of Waste and Pollution) Regulation³². A Licensee or lessee producing natural gas is also expected to submit a natural gas flare elimination and monetization plan to the Commission within 12

²⁵ Ajugwo AO, 'Negative Effects of Gas Flaring: The Nigerian Experience' (2013) 4(2) Journal of Environmental Pollution and Human Health, 6-8.

²⁶ Petroleum Act of 1969 (Nigeria), Federal Government of Nigeria.

²⁷ Nigerian Gas Master Plan, 'Strategic Framework for Gas Sector Development' (2008).

²⁸ Lawrence A. (2021). Oil and Gas Law in Nigeria Theory and Practice (4th Edition)

²⁹ Ibid. 20

³⁰ Section 104 (1)(a)-(c) of the Petroleum Industry Act 2021

³¹ Ibid. section 104(4)

³² Section 105 (1)

months of the effective date.³³For the purposes of ascertaining the adjusted profit of a company in the accounting period from its upstream petroleum operations applicable to crude oil, no deductions shall be allowed in respect of expenditure incurred as a penalty, natural gas flare fees, or imposition relating to natural gas flare³⁴.

Nigerian Gas Master Plan (NGMP) (2008)

The Nigerian Gas Master Plan, introduced in 2008, represents a strategic framework for developing Nigeria's gas sector. The NGMP creates a structured and integrated approach to gas infrastructure development, market regulation, and the commercial use of gas resources. A key component of NGMP is the gas-flare reduction plan, which seeks to reduce flaring through regulatory measures and incentives for gas utilization projects.

The NGMP outlines specific targets for reducing gas flaring and encourages investment in gas processing and transportation infrastructures. By providing a clear roadmap for the sector, the NGMP harnesses Nigeria's vast gas resources more effectively and reduce environmental impacts³⁵.

Nigerian Gas Flare Commercialization Program (NGFCP) (2016)

Launched in 2016, the Nigerian Gas Flare Commercialization Program (NGFCP) was a significant initiative aimed at commercializing flared gas and attracting investments in gas capture and utilization projects. NGFCP provides a platform for the monetization of flared gas by offering various incentives and creating a competitive market environment for gas use.

The objectives of the NGFCP include reducing greenhouse gas emissions, improving energy efficiency, and generating economic benefits through the use of flared gas. The program incentivizes oil companies to invest in technologies and infrastructure for capturing and converting flared gas into valuable products, such as liquefied natural gas (LNG) and gas-to-liquids (GTL)³⁶.

Objectives and Provisions of These Laws

Associated Gas Re-Injection Act (1979)

- **Objective:** To reduce gas flaring by mandating gas re-injection and use.
- **Provisions:** Requires oil companies to submit gas use plans and establish infrastructure for gas reinjection within five years; allows for exemptions under specific conditions³⁷.

Petroleum Act (1969)

• **Objective:** To regulate the exploration, production, and management of petroleum resources, including associated gas.

• **Provisions:** Provide legal basis for regulating gas flaring; empowers the Minister of Petroleum Resources to enforce flaring regulations³⁸.

Nigerian Gas Master Plan (NGMP) (2008)

• **Objective:** To develop a structured approach to gas sector development and reduce gas flaring.

• **Provisions:** Outline targets for flaring reduction; encourages investment in gas processing and transportation infrastructure; includes the Gas Flare Reduction Plan³⁹.

Nigerian Gas Flare Commercialization Program (NGFCP) (2016)

³³ Section 108

³⁴ Section 264(C), Section 302 (12) (b)

³⁵ Nigerian Gas Flare Commercialization Program (NGFCP), 'Program Overview and Progress Report," (2016).

³⁶ Ajugwo AO, 'Negative Effects of Gas Flaring: The Nigerian Experience' (2013) 4(2) Journal of Environmental Pollution and Human Health, 6-8.

³⁷ Nigerian National Petroleum Corporation (NNPC), Annual Statistical Bulletin' (2021).

³⁸ Federal Ministry of Environment, "Environmental Regulations and Policies on Gas Flaring' (2020).

³⁹ Nigerian Gas Flare Commercialization Program (NGFCP), 'Program Overview and Progress Report," (2016).

- **Objective:** To commercialize flared gas and attract investments in gas utilization projects.
- **Provisions:** Offer incentives for gas capture and utilization; creates a competitive market environment; reduces greenhouse gas emissions and improve energy efficiency⁴⁰.

Petroleum Industry Act of 2021

- **Objective**: to create efficient and effective governing institutions with clear and separate rules for the petroleum industry⁴¹.
- **Provisions**: prohibits gas flaring except in certain conditions, and if gas is flared in violation of the Act, such acts are criminalized.

Implementation and enforcement agencies and bodies responsible for enforcement

The enforcement of gas-flaring regulations in Nigeria involves several key agencies and bodies. The Department of Petroleum Resources (DPR) is the primary regulatory authority overseeing the oil and gas industry. It enforces compliance with gas-flaring regulations, monitors flaring activities, and imposes penalties on companies that violate anti-flaring laws⁴². The Nigerian National Petroleum Corporation (NNPC), as a state oil company, plays a crucial role in implementing government policies related to gas flaring. The NNPC collaborates with the DPR to ensure that oil and gas companies adhere to flaring regulations and invest in gas utilization projects⁴³. The Federal Ministry of Environment is also involved in this effort. This ministry is responsible for developing and implementing environmental policies in Nigeria, working alongside the DPR and NNPC to address the environmental impacts of gas flaring and promote sustainable practices in the oil and gas sector⁴⁴. Additionally, the Nigerian Gas Flare Commercialization Program (NGFCP) facilitates the commercialization of flared gas. The NGFCP provides a framework for attracting investments in gas capture and utilization projects, offering incentives to companies to reduce flaring and convert gas into valuable products⁴⁵. The Petroleum Industry Act 2021 also created regulatory bodies with the power to issue regulations against gas flaring. For the upstream sector, the Nigerian Upstream Petroleum Regulatory Commission, referred to as "The Commission" was established to regulate upstream petroleum operations, including technical, operational, and commercial activities, and ensure compliance with applicable laws and regulations governing upstream petroleum operations⁴⁶. For the midstream sector, the Act established the Midstream and Downstream Petroleum Regulatory Authority, known as "The Authority" with the powers to regulate midstream and downstream petroleum operations, including technical, operational, and commercial activities.⁴⁷

Thus, in furtherance of their powers under the PIA and in recognition of the need to consolidate the gains of the 2018 Flare Gas Regulations, the Authority earlier this year issued the Midstream Gas Flare Regulations 2023 (the Midstream Regulations) for the regulation of gas flaring in the midstream sector of the Nigerian petroleum industry, while the Commission recently published the Gas Flaring. Venting and Methane Emissions (Prevention

⁴⁰ Eke B, 'Economic Consequences of Gas Flaring in Nigeria: Analysis and Policy Recommendations' (2019) 55(5) Journal of Energy Economics, 315-330.

⁴¹ Section 2 Petroleum Industrial Act of 2021

⁴² Ikporukpo CO (2015) 'Gas Flaring Regulation in Nigeria: An Analysis of Legislation and Policy' (2015) 42(1) Environmental Law Review, 3-21.

⁴³ Ogbodo, S. G., 'Legal Framework for Gas Flaring in Nigeria: Challenges and Prospects' (2020) 67(4) Nigerian Journal of Environmental Law, 102-121.

⁴⁴ Gbemre v Shell Petroleum Development Company of Nigeria Ltd. (2005) AHRLR 151 (NgHC 2005).

⁴⁵ The Registered Trustees of the Socio-Economic Rights and Accountability Project (SERAP) v. the Federal Republic of Nigeria (2010) AHRLR 96 (NgHC 2010).

⁴⁶ Section 4(1) and (6) of the Petroleum Industry Act of 2021

⁴⁷ Ibid. sections 29(1) and 31 (a)

of Waste and Methane Emissions) Regulations (the Upstream Regulations) to regulate gas flaring in the upstream sector of the Nigerian petroleum industry⁴⁸. Section 105(2) of the PIA provides that the Commission has the right to take free of Charge natural gas that is destined to flaring at the flare stack⁴⁹. Accordingly, the Regulations confer on the Commission the power to take gas free of charge and without payment of royalties⁵⁰. With respect to the Authority, the Regulation gives the Authority the power to take natural gas at the flare during midstream operations, free of charge and without payment⁵¹.

Successes and Challenges in Implementing These Laws

While there have been some successes in the implementation and enforcement of gas-flaring regulations in Nigeria, significant challenges remain. One of the notable successes is the increased awareness and commitment to reducing gas flaring, as evidenced by initiatives such as the NGFCP. These efforts have led to a reduction in flaring volumes and have encouraged investments in gas infrastructure and utilization projects⁵². However, enforcement has been inconsistent and often hampered by several factors. One major challenge is the lack of adequate infrastructure to capture and process gas, which makes flaring a more convenient option for many oil companies. Additionally, regulatory agencies like the DPR frequently face resource constraints and limited capacity to effectively monitor and enforce compliance. Corruption and lack of transparency in regulatory framework further undermine enforcement efforts⁵³. Another challenge is the economic disincentives for companies to invest in gas utilization projects due to fluctuations in oil and gas prices, which affect the profitability of such investments. Furthermore, the legal provisions allowing for exemptions under the Associated Gas Re-Injection Act have been exploited, reducing the law's effectiveness⁵⁴. Despite these challenges, ongoing reforms and increased collaboration between government agencies, the private sector, and international partners offer hope for more effective enforcement and reduction of gas flaring in the future.

JUDICIAL RESPONSE AND LANDMARK COURT CASES RELATED TO GAS FLARING

One of the most notable judicial decisions related to gas flaring in Nigeria is the case of **Jonah Gbemre v. Shell Petroleum Development Company of Nigeria Ltd**. In this landmark 2005 case, the plaintiff, Jonah Gbemre, representing the Iwherekan community in the Niger Delta, filed a lawsuit against Shell and the Nigerian National Petroleum Corporation (NNPC). Gbemre argued that gas flaring violated the community's fundamental rights to life and dignity as guaranteed by the Nigerian Constitution and the Charter on Human and Peoples' Rights. The Federal High Court in Benin City ruled in favor of Gbemre, declaring that the continued flaring of gas in the community was illegal and unconstitutional⁵⁵.

Another significant case is *The Registered Trustees of the Socio-Economic Rights and Accountability Project* (SERAP) v. Federal Republic of Nigeria. In this case, SERAP sued the Nigerian government over its failure to

⁴⁸ The 2018 Flare Gas Regulations were revoked by the Gas Flaring, Venting, and Methane Emissions (Prevention of Waste and Pollution) Regulations 2023 recently issued by the Nigeria Upstream Petroleum Regulatory Commission (NUPRC).

⁴⁹ O. Ajayi "An Overview of the Extant Gas Flare Regulations in the Nigerian Petroleum Industry" Oil and Gas Newsletters https//www.olaniwunajayi.net/blog/an-overview-of-the-extant-gas-flare-regulations-in-the-nigerian-petroleum-industry/ accessed July 4, 2024

⁵⁰ Regulation 3(1) of the Gas Flaring, Venting, and Methane Emissions (Prevention of Waste and Pollution) Regulations of 2023

⁵¹ Regulation 4(1) of the Midstream Gas Flare Regulations of 2023

⁵² Center for Oil Pollution Watch v Nigerian National Petroleum Corporation (NNPC) (2018) AHRLR 104 (NgHC 2018).

⁵³ Adewale A, 'Judicial Responses to Environmental Challenges in Nigeria' (2020) 29(3): 145-160.

⁵⁴ Ebeku KSA, 'Judicial Attitudes to Environmental Litigation and Access to Environmental Justice in Nigeria' (2019) 21(2) African Journal of Environmental Law and Policy, 112-130.

⁵⁵ Oker O, 'Judicial Remedies and Gas Flaring in Nigeria: A Critical Review' (2021) 44(4) Nigerian Law Journal, 201-215.

enforce laws and regulations intended to curb gas flaring. The Federal High Court in Lagos ruled that the government had a duty to protect citizens from the harmful effects of gas flaring and ordered the government to take immediate steps to enforce existing anti-flaring laws⁵⁶.

In *Center for Oil Pollution Watch v. Nigerian National Petroleum Corporation (NNPC)*, the court addressed the issue of environmental degradation caused by gas flaring. The court ruled that NNPC violated environmental regulations and ordered it to take remedial actions to mitigate the effects of gas flaring on the environment and local communities⁵⁷.

Impact of Decisions on Legislative and Regulatory Frameworks

These landmark judicial decisions have had a profound impact on the legislative and regulatory frameworks governing gas flaring in Nigeria. Gbemre v. The Shell case underscored the constitutional rights of communities affected by gas flaring and highlighted the need for stricter enforcement of anti-flaring laws. The court emphasized that gas flaring was not only an environmental issue but also a human rights violation, thus prompting a more holistic approach to addressing the problem⁵⁸.

SERAP v. The Federal Republic of Nigeria case reinforced the government's obligation to enforce existing laws and protect citizens from the adverse effects of gas flaring. The court's decision served as a catalyst for increased government action and spurred the development of new policies aimed at reducing flaring and promoting gas use⁵⁹.

The Center for Oil Pollution Watch v. NNPC case further highlighted the environmental responsibilities of oil companies and the need to comply with environmental regulations. The ruling highlighted the importance of holding companies accountable for their environmental impact and prompted regulatory bodies to enhance their monitoring and enforcement efforts⁶⁰.

Collectively, these judicial decisions have contributed to a more robust legal framework for addressing gas flaring in Nigeria. They reinforced the need for stringent enforcement of anti-flaring laws, encouraged greater accountability among oil companies, and highlighted the importance of protecting the rights and well-being of affected communities. As a result, these rulings have played a critical role in shaping Nigeria's approach to managing gas flaring and mitigating its impacts.

Trends in Judicial Responses to Gas Flaring Issues

Over the past few decades, there has been a noticeable trend in Nigerian judicial responses toward a more proactive and rights-based approach to addressing issues of gas flaring. Courts have increasingly recognized the environmental and human rights implications of gas flaring and have aligned their decisions with international human rights standards. This shift is evident in several landmark cases where courts have not only ruled against oil companies but have also mandated immediate and concrete actions to mitigate the effects of gas flaring⁶¹. Another significant trend is courts' willingness to hold government accountable for its regulatory responsibilities. Judicial decisions have consistently emphasized the government's duty to enforce anti-flaring laws and protect

⁵⁶ Onuoha, A. 2020. 'Enforcement of Environmental Judgments in Nigeria: Challenges and Prospects' (2020) 18(1) Nigerian Journal of Legal Studies, 45-62.

⁵⁷ Nwokocha U, 'Consistency in Judicial Decisions: The Case of Gas Flaring Litigation in Nigeria' (2019) 23(3) Nigerian Journal of Environmental Law, 77-94.

 ⁵⁸ Ibe K, 'Building Judicial Capacity for Environmental Protection in Nigeria' (2018) 15(2) Journal of Judicial Administration, 121-135.
⁵⁹ Emeseh, E. 2020. 'Strengthening the Judiciary's Role in Environmental Governance in Nigeria' (2020) 37(1) Environmental Law Review, 67-84.

⁶⁰ Environmental Protection Agency (EPA), 'Clean Air Act Standards and Guidelines for the Oil and Natural Gas Industry' (2020).

⁶¹ Smith J, 'Judicial Enforcement of Environmental Regulations in the United States: A Review of Recent Cases' (2019) 56(3) Environmental Law Reporter, 85-102.

citizens from the harmful impacts of gas flaring. This trend reflects a broader judicial acknowledgment of the state's role in safeguarding environmental rights and public health⁶².

The Nigerian judiciary has also demonstrated increased readiness to impose substantial penalties on violators of anti-flaring regulations. By awarding damages and ordering companies to undertake remediation efforts, the courts have sought to ensure that the costs of environmental degradation are borne by polluters rather than affected communities⁶³.

Critique and Commentary on Judicial Effectiveness

Although the judiciary's evolving stance on gas-flaring issues marks a positive development, several challenges and limitations impact its effectiveness. One of the primary critiques is the enforcement gap. Despite favorable court rulings, the implementation of judicial decisions often faces significant hurdles. Weak enforcement mechanisms, coupled with corruption and bureaucratic inefficiency, undermine the impact of judicial pronouncements. As a result, many court orders remain unexecuted, and gas flaring continues unabated in several regions⁶⁴.

Another critique concerns the inconsistency in judicial decisions. While some courts have adopted a robust approach to protecting environmental and human rights, others have been more lenient, granting exemptions and favoring economic arguments over environmental concerns. This inconsistency creates uncertainty and hampers the development of a coherent legal framework to effectively address gas flaring.⁶⁵

In addition, there is a need for greater judicial capacity building. Judges handling environmental cases often require specialized knowledge and training to fully understand the complex technical and scientific aspects of gas flaring. Enhancing judicial expertise in environmental law can lead to more informed and effective judicial decisions⁶⁶.

Despite these challenges, the judiciary has played a crucial role in advancing the legal and regulatory framework for gas flaring in Nigeria. The courts' willingness to address the issue from a rights-based perspective and their efforts to hold both the government and oil companies accountable are commendable. For the judiciary to be more effective, however, concerted efforts must be made to strengthen enforcement mechanisms, ensure consistency in judicial rulings, and enhance the capacity of the judiciary to deal with environmental issues⁶⁷.

COMPARATIVE ANALYSIS OF LEGISLATIVE AND JUDICIAL RESPONSES

United States

In the United States, gas flaring is regulated under a comprehensive framework of federal and state laws. The Clean Air Act (CAA) provides the Environmental Protection Agency (EPA) with the authority to regulate air pollutants caused by gas flaring. The EPA has established stringent standards for emissions from oil and gas operations, including specific regulations for volatile organic compounds (VOCs) and methane, which are major components of flared gas⁶⁸. Additionally, individual states such as Texas and North Dakota have implemented their own regulations to further control gas flaring and promote gas capture and utilization. The U.S. judicial

⁶⁷ Eke B, 'Economic Consequences of Gas Flaring in Nigeria: Analysis and Policy Recommendations' (2019) 55(5) Journal of Energy Economics, 315-330.

⁶² Norwegian Petroleum Directorate (NPD), 'Norway's Regulatory Framework for Gas Flaring and Venting' (2021).

⁶³ Alberta Energy Regulator (AER), 'Directive 060: Upstream Petroleum Industry Flaring, Incinerating, and Venting' (2019).

⁶⁴ Ebeku KSA, 'Judicial Attitudes to Environmental Litigation and Access to Environmental Justice in Nigeria' (2019) 21(2) African Journal of Environmental Law and Policy, 112-130.

⁶⁵ Emeseh, E. 2020. 'Strengthening the Judiciary's Role in Environmental Governance in Nigeria' (2020) 37(1) Environmental Law Review, 67-84.

⁶⁶ Ibe K, 'Building Judicial Capacity for Environmental Protection in Nigeria' (2018) 15(2) Journal of Judicial Administration, 121-135.

⁶⁸ Onuoha, A. 2020. 'Enforcement of Environmental Judgments in Nigeria: Challenges and Prospects' (2020) 18(1) Nigerian Journal of Legal Studies, 45-62.

response has been proactive, with courts often upholding strict enforcement of environmental regulations and imposing substantial penalties on violators⁶⁹.

Norway

Norway is recognized as a global leader in reducing gas flaring. The country implemented stringent regulations early on, requiring oil companies to develop and use gas capture technologies. The Norwegian Petroleum Directorate (NPD) oversees the enforcement of these regulations and ensures that gas flaring is minimized. Norway's success is attributed to its robust legal framework, strong regulatory oversight, and the adoption of advanced technologies. The judicial system in Norway has also played a supportive role by ensuring compliance and addressing any disputes related to environmental regulations⁷⁰.

Canada

Canada has adopted a balanced approach to regulating gas flaring, combining stringent regulations with economic incentives to encourage gas use. The Alberta Energy Regulator (AER) enforces strict limits on gas flaring and venting and requires companies to implement best practices for gas conservation. The Canadian judiciary has been instrumental in upholding environmental laws and ensuring that companies comply with flaring regulations. Courts have issued rulings that reinforce the importance of environmental protection and the need for sustainable practices in the oil and gas sector⁷¹.

Lessons Nigeria Can Learn from These Comparative Analyses

Nigeria can draw several valuable lessons from its legislative and judicial approaches. First, the importance of a robust legal framework cannot be overstated. Countries like Norway and Canada have demonstrated that comprehensive and clear regulations, combined with strong enforcement mechanisms, are essential for effectively reducing gas flaring. Nigeria could benefit from revisiting its existing laws and regulations, closing loopholes, and ensuring that enforcement agencies are adequately empowered and resourced⁷².

Second, the role of this technology in reducing gas flaring is crucial. Norway's success in minimizing flaring is largely due to its early adoption of advanced gas capture and utilization technologies. Nigeria should invest in and promote the use of such technologies to achieve significant reductions in flaring. Incentives for oil companies to adopt such technologies could also encourage compliance⁷³.

Third, the judiciary's role in upholding environmental laws and ensuring compliance is vital. The proactive stance of U.S. and Canadian courts in enforcing environmental regulations highlights the need for a well-informed judiciary and committed to environmental protection. Nigeria's judiciary can enhance its effectiveness by building capacity, increasing environmental awareness among judges, and ensuring consistency in judicial rulings⁷⁴.

Finally, the integration of economic incentives with regulatory measures can be an effective strategy. Canada's approach of combining strict regulations with incentives for gas use offers a model that Nigeria could emulate.

⁶⁹ Egbogah E, 'Legal and Regulatory Framework for Gas Flaring in Nigeria' (2014) 18(4) Oil and Gas Law Review, 102-115.

⁷⁰ Ajugwo AO, 'Negative Effects of Gas Flaring: The Nigerian Experience' (2013) 4(2) Journal of Environmental Pollution and Human Health, 6-8.

⁷¹ Agbonifo J. 'Gas Flaring in the Niger Delta: Effects on the Environment and Local Communities' (2020) 50(2) African Journal of Ecology, 125-137.

⁷² Emeseh, E. 2020. 'Strengthening the Judiciary's Role in Environmental Governance in Nigeria' (2020) 37(1) Environmental Law Review, 67-84.

⁷³ Ogbodo, S. G., 'Legal Framework for Gas Flaring in Nigeria: Challenges and Prospects' (2020) 67(4) Nigerian Journal of Environmental Law, 102-121.

⁷⁴ Nigerian National Petroleum Corporation (NNPC), Annual Statistical Bulletin' (2021).

By creating a market for flared gas and providing financial incentives for its capture and utilization, Nigeria can turn a significant environmental challenge into an economic opportunity⁷⁵.

CHALLENGES AND GAPS IN LEGISLATIVE RESPONSE

Despite various legislative efforts to curb gas flaring in Nigeria, significant gaps remain in the current legal and regulatory framework. One major gap is the lack of stringent enforcement mechanisms. While laws like the Associated Gas Re-Injection Act and the Petroleum Act provide a legal basis for regulating gas flaring, their enforcement has been inconsistent because of weak institutional capacity and insufficient resources allocated to regulatory agencies⁷⁶.

Another gap is the provision for exemptions under the Associated Gas Re-Injection Act. This loophole allows oil companies to continue flaring gas under certain conditions, thereby undermining the effectiveness of the legislation. The criteria for granting exemptions are often vague and open to interpretation, leading to widespread abuse⁷⁷.

Additionally, comprehensive data and monitoring systems to accurately track gas flaring activities are lacking. Without reliable data, it is challenging to assess the extent of flaring, enforce compliance, and measure progress toward reduction targets. The absence of robust monitoring mechanisms hinders transparency and accountability in enforcement.⁷⁸

The existing laws also do not sufficiently address the socioeconomic impacts of gas flaring on local communities. While environmental and health impacts are acknowledged, limited legal provisions exist for compensating affected communities or providing alternative livelihoods. This oversight fails to consider the broader implications of gas flaring on social and economic well-being⁷⁹.

Legislative Improvement Proposals

To address these gaps, several legislative improvements can be proposed. First, strengthening enforcement mechanisms is crucial. This can be achieved by enhancing the capacity of regulatory agencies like the Department of Petroleum Resources (DPR), and ensuring they have adequate resources to monitor compliance and enforce penalties effectively. Establishing independent oversight bodies to audit and report on enforcement activities could also improve transparency and accountability⁸⁰.

Second, the loopholes allowing for exemptions in the Associated Gas Re-Injection Act should be closed. Clear and stringent criteria for exemptions should be established with a focus on minimizing flaring to the greatest extent possible. The legislative framework should require that any granted exemptions be subject to regular review and must demonstrate continued efforts to find feasible alternatives to flaring⁸¹.

Third, comprehensive data collection and monitoring systems are essential. This could involve the use of advanced technologies, such as satellite monitoring and real-time reporting tools, to accurately track gas flaring

⁷⁵ Nduka O and Orisakwe E, 'Health Implications of Gas Flaring in the Niger Delta: A Public Health Perspective' (2020) 22(1) Nigerian Journal of Clinical Medicine, 45-62.

⁷⁶ Nigerian Gas Flare Commercialization Program (NGFCP), 'Program Overview and Progress Report," (2016).

⁷⁷ Onuoha, A. 2020. 'Enforcement of Environmental Judgments in Nigeria: Challenges and Prospects' (2020) 18(1) Nigerian Journal of Legal Studies, 45-62.

⁷⁸ Nwokocha U, 'Consistency in Judicial Decisions: The Case of Gas Flaring Litigation in Nigeria' (2019) 23(3) Nigerian Journal of Environmental Law, 77-94.

 ⁷⁹ Ibe K, 'Building Judicial Capacity for Environmental Protection in Nigeria' (2018) 15(2) Journal of Judicial Administration, 121-135.
⁸⁰ Agbonifo J. 'Gas Flaring in the Niger Delta: Effects on the Environment and Local Communities' (2020) 50(2) African Journal of Ecology, 125-137.

⁸¹ Emeseh, E. 2020. 'Strengthening the Judiciary's Role in Environmental Governance in Nigeria' (2020) 37(1) Environmental Law Review, 67-84.

activities. By improving data accuracy and availability, regulatory agencies can better enforce compliance and measure the effectiveness of anti-flaring initiatives⁸².

Furthermore, the laws should be amended to include provisions for compensating affected communities and supporting alternative livelihoods. This could involve setting up a dedicated fund financed by fines imposed on violators, which would be used to provide financial compensation, health care services, and sustainable development projects for impacted communities⁸³.

Finally, integrating economic incentives and regulatory measures could enhance compliance. For instance, introducing tax breaks or subsidies for companies that invest in gas capture and utilization technologies could encourage greater adherence to anti-flaring regulations. Creating a market for flared gas through initiatives like the Nigerian Gas Flare Commercialization Program (NGFCP) can also turn environmental liability into an economic opportunity⁸⁴.

CHALLENGES AND GAPS IN JUDICIAL RESPONSES

Despite Nigerian courts' proactive approach in addressing gas flaring, several limitations hinder the full effectiveness of judicial responses. One significant limitation is the enforcement of judicial decisions. Although courts may issue rulings against gas flaring, the actual implementation of these decisions often faces substantial obstacles. Regulatory agencies tasked with enforcing court orders frequently lack the resources, capacity, and political will necessary to ensure compliance, leading to a gap between judicial pronouncements and on-the-ground reality⁸⁵.

Another limitation is the inconsistency of judicial rulings. While some courts have taken a strong stance against gas flaring, others have been more lenient, sometimes prioritizing economic considerations over environmental and health concerns. This inconsistency can create uncertainty and weaken the overall impact of judicial interventions. This also undermines the development of a coherent and unified legal framework to effectively combat gas flaring.⁸⁶

In addition, there is a lack of specialized environmental courts or tribunals in Nigeria. General courts handling environmental cases, including those related to gas flaring, may not always have the necessary expertise to deal with the complex technical and scientific issues involved. This can result in decisions that do not fully address the nuances of environmental protection and fail to provide comprehensive remedies⁸⁷.

Public awareness and access to justice also pose significant challenges. Many communities affected by gas flaring are often unaware of their legal rights and the judicial avenues available to seek redress. Even when the victim is awareof the costs and complexities of legal proceedings can be prohibitive, limiting their ability to pursue justice effectively⁸⁸.

Recommendations for Enhancing Judicial Effectiveness

Several measures can be recommended to enhance the effectiveness of judicial responses to gas flaring. First, improving the enforcement of judicial decisions is crucial. This can be achieved by strengthening the capacity and resources of regulatory agencies responsible for implementing court orders. Establishing independent

⁸⁶ Ibid.

⁸² Adewale A, 'Judicial Responses to Environmental Challenges in Nigeria' (2020) 29(3): 145-160.

⁸³ Ebeku KSA, 'Judicial Attitudes to Environmental Litigation and Access to Environmental Justice in Nigeria' (2019) 21(2) African Journal of Environmental Law and Policy, 112-130.

⁸⁴ Nduka O and Orisakwe E, 'Health Implications of Gas Flaring in the Niger Delta: A Public Health Perspective' (2020) 22(1) Nigerian Journal of Clinical Medicine, 45-62.

⁸⁵ Oker O, 'Judicial Remedies and Gas Flaring in Nigeria: A Critical Review' (2021) 44(4) Nigerian Law Journal, 201-215.

⁸⁷ Ibid.

⁸⁸ Ibid.

monitoring bodies to oversee enforcement can also enhance accountability and ensure that judicial decisions are followed.⁸⁹

Second, promoting consistency in judicial rulings is essential. This could involve the development of clear guidelines and precedents for judges to follow when adjudicating gas-flaring cases. Judicial training and capacity-building programs focusing on environmental law can help standardize responses and reduce discrepancies in judicial decisions⁹⁰.

Establishing specialized environmental courts or tribunals can also significantly improve judicial effectiveness. These courts would be staffed with judges and experts with specialized knowledge in environmental law and science, enabling them to handle complex cases more effectively and provide tailored remedies⁹¹.

Increasing public awareness and access to justice is another critical area of improvement. Legal aid services and community outreach programs can educate affected communities about their rights and the judicial processes available to them. Simplifying legal procedures and reducing the costs associated with environmental litigation can also make it easier for communities to seek redress⁹².

Finally, integrating alternative dispute resolution (ADR) mechanisms into the judicial process can provide a more flexible and accessible means of resolving disputes over gas flaring. ADR methods, such as mediation and arbitration, can provide quicker, less adversarial, and more cost-effective solutions, benefiting both affected communities and oil companies⁹³.

RECOMMENDATIONS

Comprehensive Policy Suggestions for Addressing Gas Flaring

To address the persistent issue of gas flaring in Nigeria, several comprehensive policy measures should be implemented. First, strengthening the regulatory framework is essential. Existing laws should be amended to close loopholes that currently allow exemptions for gas flaring. Clear and stringent criteria for exemptions should be established with regular reviews to ensure that flaring practices are minimized⁹⁴. Additionally, new legislation should mandate the use of the best available technologies for gas capture and utilization, with significant penalties to deter non-compliance⁹⁵.

Monitoring and reporting mechanisms should also be enhanced. A comprehensive monitoring system using advanced technologies, such as satellite imaging and real-time data collection tools, should be implemented to accurately track flaring activities. This system should provide transparent data accessible to the public and ensure accountability⁹⁶. Oil companies should be required to submit detailed and regular reports on their gas-flaring activities, including volumes flared and measures taken to reduce flaring, which should be audited by independent third parties⁹⁷.

Economic incentives and disincentives can play pivotal roles in encouraging compliance. Economic incentives such as tax breaks, subsidies, and grants should be offered to oil companies that invest in gas capture and utilization technologies and demonstrate significant reductions in flaring⁹⁸. Implementing a carbon pricing

- ⁹¹ Ibid.
- ⁹² Ibid.
- ⁹³ Ibid.

- ⁹⁶ Ibid.
- ⁹⁷ Ibid.
- ⁹⁸ Ibid.

⁸⁹ Ibid.

⁹⁰ Ibid.

⁹⁴ Ibid. 95 Ibid.

mechanism that imposes a fee on gas flaring based on the volume of greenhouse gases emitted can serve as a disincentive. The revenue generated from this fee should be used to fund environmental protection and community development projects⁹⁹.

Community engagement and compensation are critical components of a comprehensive policy approach. A dedicated fund should be established to compensate communities affected by gas flaring, providing financial compensation, health care services, and sustainable development projects. This fund could be financed through fines imposed on violators of flaring regulations. Additionally, the government should engage local communities in decision-making processes related to gas flaring, ensuring that their voices are heard and that their concerns are addressed¹⁰⁰.

Judicial Reforms

Judicial Reforms to Strengthen Responses to Gas Flaring

Several judicial reforms are necessary to enhance the effectiveness of judicial responses to gas flaring. Improving the enforcement of judicial decisions is of paramount importance. This can be achieved by strengthening the capacity and resources of regulatory agencies responsible for implementing court orders. Establishing independent monitoring bodies to oversee enforcement can also enhance accountability and ensure that judicial decisions are followed.¹⁰¹

Promoting consistency in judicial rulings is essential. Developing clear guidelines and precedents for judges to follow when adjudicating gas-flaring cases can help to standardize responses and reduce discrepancies in judicial decisions. Judicial training and capacity-building programs focusing on environmental law can equip judges with the knowledge and skills they need to handle complex environmental cases more effectively¹⁰².

Establishing specialized environmental courts or tribunals can significantly improve judicial effectiveness. These courts would be staffed with judges and experts who possess specialized knowledge in environmental law and science, enabling them to handle complex cases more effectively and provide tailored remedies¹⁰³. Increasing public awareness and access to justice is another critical area of improvement. Legal aid services and community outreach programs can educate affected communities about their rights and the judicial processes available to them. Simplifying legal procedures and reducing the costs associated with environmental litigation can also make it easier for communities to seek redress¹⁰⁴.

Integrating alternative dispute resolution (ADR) mechanisms into the judicial process can offer a more flexible and accessible means of resolving disputes over gas flaring. ADR methods, such as mediation and arbitration, can provide quicker, less adversarial, and more cost-effective solutions, benefiting both affected communities and oil companies¹⁰⁵.

Conclusion

Summary of the Key Points

Gas flaring in Nigeria remains a significant environmental, health, and economic challenge. Despite various legislative and judicial efforts to address the issue, substantial gaps and enforcement challenges persist. The legislative response has evolved over time, beginning with the Associated Gas Re-Injection Act of 1979 and

⁹⁹ Ibid.

 $^{^{\}rm 100}$ Ibid.

¹⁰¹ Ibid.

¹⁰² Ibid.

¹⁰³ Ibid.

¹⁰⁴ Ibid.

¹⁰⁵ Ibid.

continuing with more recent initiatives such as the Nigerian Gas Flare Commercialization Program (NGFCP). These laws aim to reduce gas flaring through regulatory measures and economic incentives, but their effectiveness has been hampered by weak enforcement, inadequate infrastructure, and loopholes that allow for exemptions¹⁰⁶. Judicial responses increasingly recognize the environmental and human rights implications of gas flaring. Landmark cases, such as *Jonah Gbemre v. Shell Petroleum Development Company and The Registered Trustees of the Socio-Economic Rights and Accountability Project (SERAP) v. The Federal Republic of Nigeria has emphasized the need for strict enforcement of anti-flaring laws and the protection of community rights. However, the effectiveness of judicial interventions is often limited by enforcement challenges, inconsistencies in rulings, and the lack of specialized environmental courts.¹⁰⁷*

Future Outlook

Prospects for Addressing Gas Flaring in Nigeria

The prospects for effectively addressing gas flaring in Nigeria hinge on several critical factors. Strengthening regulatory frameworks and closing loopholes in existing laws are essential. This includes mandating the use of the best available technologies for gas capture and utilization and establishing stringent criteria for exemptions¹⁰⁸. Enhancing the capacity and resources of regulatory agencies, such as the Department of Petroleum Resources (DPR) and the Nigerian National Petroleum Corporation (NNPC), is also crucial for ensuring effective enforcement¹⁰⁹.

Investment in advanced monitoring and reporting systems will improve transparency and accountability. Implementing comprehensive data collection tools, such as satellite imaging and real-time reporting, can provide accurate tracking of flaring activities and help enforce compliance¹¹⁰. Economic incentives and disincentives, such as tax breaks for companies investing in gas capture technologies and carbon pricing mechanisms, can further encourage flaring¹¹¹

Final Thoughts on Achieving Sustainable Solutions

Achieving sustainable solutions to gas flaring in Nigeria requires a multifaceted approach that combines robust legislative measures, effective enforcement, and community engagement. Establishing a dedicated fund to compensate affected communities and support alternative livelihoods can address the socioeconomic impacts of gas flaring¹¹². Enhancing judicial effectiveness through the establishment of specialized environmental courts, consistent judicial training, and the integration of alternative dispute resolution mechanisms can also play a pivotal role in mitigating the issue.¹¹³

Ultimately, addressing gas flaring in Nigeria is not just an environmental imperative but also a matter of protecting public health and promoting economic development. By implementing comprehensive and cohesive policies, leveraging advanced technologies, and fostering collaboration between the government, industry, and communities, Nigeria can make significant strides toward reducing gas flaring and achieving sustainable development.

¹⁰⁷ Ibid.

¹⁰⁶ Ibid.

¹⁰⁸ Ibid.

¹⁰⁹ Ibid.

¹¹⁰ Ibid.

¹¹¹ Ibid.

¹¹² Ibid. ¹¹³ Ibid.

REFERENCES

- Adeoye O, The Role of Pipelines in the Nigerian Oil and Gas Industry (Energy Policy Journal, 2019)
- Ebeku, K.S., *Oil Pipelines and Environmental Management in Nigeria* (African Journal of Environmental Law and Policy, 2020)
- Emeseh, E. Sustainable Development and Oil Pipeline Management in Nigeria (Environmental Law Review, 2019)
- Lawrence A. Oil and Gas Prices in Nigeria 2021
- Oluwatuyi M and Adeniyi O, *Oil Transportation in Nigeria: An Overview of the Pipeline Network* (Journal of Petroleum Policy, 2018)
- Onuoha, A. Economic Impact of Oil Transportation in Nigeria (Nigerian Journal of Economic Studies, 2020)
- Adekunle A, 'Judicial Review and Remedies: A Critical Analysis of Challenges and Opportunities' (2019) 54(3) Nigerian Journal of Legal Studies, 201-220.
- Adewale A, 'Judicial Responses to Environmental Challenges in Nigeria' (2020) 29(3): 145-160.
- Agbonifo J. 'Gas Flaring in the Niger Delta: Effects on the Environment and Local Communities' (2020) 50(2) African Journal of Ecology, 125-137.
- Ajugwo AO, 'Negative Effects of Gas Flaring: The Nigerian Experience' (2013) 4(2) Journal of Environmental Pollution and Human Health, 6-8.
- Duka O and Orisakwe E, 'Health Implications of Gas Flaring in the Niger Delta: A public health perspective. (2020) 22(1) Nigerian Journal of Clinical Medicine, 45-62.
- Ebeku KSA, 'Judicial Attitudes to Environmental Litigation and Access to Environmental Justice in Nigeria' (2019) 21(2) African Journal of Environmental Law and Policy, 112-130.
- Egbogah E, 'Legal and Regulatory Framework for Gas Flaring in Nigeria' (2014) 18(4) Oil and Gas Law Review, 102-115.
- Eke B, 'Economic Consequences of Gas Flaring in Nigeria: Analysis and Policy Recommendations' (2019) 55(5) Journal of Energy Economics, 315-330.
- Emeka, O. 2019. "Environmental Impact of Gas Flaring in Nigeria: An Analysis of Current Trends and Future Directions' (2019) 39(3) Environmental Science and Policy, 221-238.
- Emeseh, E. 2020. 'Strengthening the Judiciary's Role in Environmental Governance in Nigeria' (2020) 37(1) Environmental Law Review, 67-84.
- Gas Flaring, Venting, and Methane Emissions (Prevention of Waste and Pollution) Regulations of 2023

- Ibe K, 'Building Judicial Capacity for Environmental Protection in Nigeria' (2018) 15(2) Journal of Judicial Administration, 121-135.
- Ikporukpo CO (2015) 'Gas Flaring Regulation in Nigeria: An Analysis of Legislation and Policy' (2015) 42(1) Environmental Law Review, 3-21.
- Midstream Gas Flare Regulations for 2023
- Nduka O and Orisakwe E, 'Health Implications of Gas Flaring in the Niger Delta: A Public Health Perspective' (2020) 22(1) Nigerian Journal of Clinical Medicine, 45-62.
- Nigeria loses N373bn as gas flaring rises 10% in H1 23; https//www.vanguardingr.com/2023/08/Nigeria-losesn373bn-as-gas-flaring-rises-10-in-h123-2/
- Nwokocha U, 'Consistency in Judicial Decisions: The Case of Gas Flaring Litigation in Nigeria' (2019) 23(3) Nigerian Journal of Environmental Law, 77-94.
- O. Ajayi "An Overview of the Extant Gas Flare Regulations in the Nigerian Petroleum Industry" Oil and Gas Newsletters https//www.olaniwunajayi.net/blog/an-overview-of-the-extant-gas-flare-regulations-in-the-nigerian-petroleum-industry/ accessed July 4, 2024
- Ogbodo, S. G., 'Legal Framework for Gas Flaring in Nigeria: Challenges and Prospects' (2020) 67(4) Nigerian Journal of Environmental Law, 102-121.
- Oker O, 'Judicial Remedies and Gas Flaring in Nigeria: A Critical Review' (2021) 44(4) Nigerian Law Journal, 201-215.
- Olowu D, 'Healthcare Costs and Economic Burden of Gas Flaring in Nigeria' (2021) 47(3) Journal of Public Health Policy, 201-217.
- Onuoha, A. 2020. 'Enforcement of Environmental Judgments in Nigeria: Challenges and Prospects' (2020) 18(1) Nigerian Journal of Legal Studies, 45-62.
- Smith J, 'Judicial Enforcement of Environmental Regulations in the United States: A Review of Recent Cases' (2019) 56(3) Environmental Law Reporter, 85-102.
- Smith J, 'International Efforts to Curb Gas Flaring: Policies and Practices' (2018) 32(2) Journal of Environmental Law, 112-134.
- The 2018 Flare Gas Regulations were revoked by the Gas Flaring, Venting, and Methane Emissions (Prevention of Waste and Pollution) Regulations 2023 recently issued by the Nigeria Upstream Petroleum Regulatory Commission (NUPRC).
- Ukpoh, C. and Ebiekpe, W. (2018), 'Historical Perspectives of Gas Flaring in Nigeria: A Socio-Economic and Environmental Review' (2018) 45(1) Journal of Petroleum Policy, 15-32.

World Bank, "Global Gas Flaring Reduction Partnership (GGFR) Annual Report" (2020).

- World Health Organization (WHO), "Health Effects of Gas Flaring in Developing Countries: A Comprehensive Review" (2021).
- Nigerian National Petroleum Corporation (NNPC), Annual Statistical Bulletin' (2021)
- Nigerian Gas Flare Commercialization Program (NGFCP), "Program Overview and Progress Report," (2022)
- Federal Ministry of Environment, "Environmental Regulations and Policies on Gas Flaring" (2020)
- Nigerian Gas Master Plan (Strategic Framework for Gas Sector Development) (2008)
- Environmental Protection Agency (EPA), 'Clean Air Act Standards and Guidelines for the Oil and Natural Gas Industry' (2020)
- Nigerian Gas Flare Commercialization Program (NGFCP), 'Program Overview and Progress Report," (2016)
- Petroleum Industry Act of 2021
- Petroleum Act of 1969 (Nigeria), Federal Government of Nigeria
- Oil Pipelines Act of 1956 (Nigeria), Federal Government of Nigeria.
- Associated Gas Re-Injection Act of 1979 (Nigeria), Federal Government of Nigeria
- Environmental Impact Assessment (EIA) Act of 1992 (Nigeria), Federal Government of Nigeria.
- Gbemre v Shell Petroleum Development Company of Nigeria Ltd. (2005) AHRLR 151 (NgHC 2005)
- The Registered Trustees of the Socio-Economic Rights and Accountability Project (SERAP) v. the Federal Republic of Nigeria (2010) AHRLR 96 (NgHC 2010)
- Center for Oil Pollution Watch v Nigerian National Petroleum Corporation (NNPC) (2018) AHRLR 104 (NgHC 2018)

Norwegian Petroleum Directorate (NPD), 'Norway's Regulatory Framework for Gas Flaring and Venting' (2021)

Alberta Energy Regulator (AER), 'Directive 060: Upstream Petroleum Industry Flaring, Incinerating, and Venting' (2019)